SCOPING STATEMENT SEMINOE ROAD PILOT PROJECT ENVIRONMENTAL ASSESSMENT

Dudley & Associates, LLC

Bureau of Land Management Rawlins Field Office

Description of Project:

Dudley & Associates, LLC (Dudley) of Denver, Colorado, has notified the Bureau of Land Management (BLM), Rawlins Field Office, that the company proposes to explore and potentially develop a coalbed methane (CBM) pilot project located within the administrative boundary of the BLM's Rawlins Field Office. The pilot project is located in Townships 23 and 24 North, Range 85 West, Carbon County, Wyoming, as shown on Map 1. The total project area encompasses approximately 8,320 acres, of which 4,240 acres are federal surface and mineral estate.

The pilot project consists of drilling, completing, and producing approximately 19 wells for evaluation. The federal action for this project involves the permitting of wells, roads, and pipelines on federal surface (approximately eight wells with associated access roads and pipelines) (see Map 1). Development on private lands with existing access may occur during preparation of the Environmental Assessment (EA) for this project; 11 wells and associated access roads are proposed for development on private lands. Additionally, federal approval would be necessary for the proposed natural gas pipeline linking the project area with existing interstate natural gas pipelines along Interstate 80 near Sinclair, Wyoming. This proposed pipeline would generally follow an existing pipeline from the project area to Sinclair.

Well spacing density would generally be four wells per section. Initial drilling operations are proposed to begin in summer 2000.

The primary objective for the pilot project will be to drill, complete, and produce the wells to determine:

- which coals are gas productive,
- economical drilling and completion techniques,
- if dewatering of the coal(s) can be achieved,
- produced water quantity and quality, and
- what depths or pressure windows may be preferred to target economic gas production.

It is anticipated that the pilot project would be sufficient to evaluate the economic feasibility of producing CBM from the coal seams in the area. If the exploratory project is deemed successful, additional development plans beyond the scope of the Seminoe Road EA would require further environmental analysis.

Approximately 10 days would be required to drill, log, and case each well utilizing a conventional rotary drilling rig and associated rig equipment. Two additional days would be required to run a bond log, perforate, and set a pump with a completion rig. The estimated size of a drill site location is 215 x 320 ft, with some site disturbance required to place the drill rig on level ground. A small reserve pit also would be constructed at each drill site location to hold drilling fluids and cuttings, and the reserve pit would be approximately 65 ft wide x 145 ft long x 10 ft deep. The estimated maximum surface disturbance required at each drill site location would be 2.0 acres. Drilling depths would generally be about 6,000 ft.

Each well would require a water discharge line and gas line. Water lines would converge where possible at a centralized discharge point to be determined in a water management plan. Gas lines from proposed wells would be tied into a small compressor for transmission. Gas volumes would dictate the volume of compression required.

Each well would be continuously production tested for an estimated 6 to 12 months to fully evaluate the commercial feasibility of any further development.

The proposed project area is currently accessed by existing developed and undeveloped roads. The gas produced within the project area eventually would be transported via a new gathering line linking the area with existing interstate pipelines along Interstate 80 south of the project area near Sinclair. A road network would be developed that would include new and upgraded roads.

Following drilling and completion, flowlines and gathering facilities would be installed with the required power supply. Water quality would be monitored and surface-discharged as per federal, state, and local requirements. If the wells prove to be nonproductive or uneconomical, all disturbed areas would be reclaimed to BLM or private landowner specifications.

Relationship to Existing Plans and Documents

Resource Management Plan. The Great Divide Resource Management Plan (RMP) (November 8, 1990) directs management of BLM-administered lands within the analysis area. The objective for management of oil and gas resources, as stated in the RMP, is to provide for leasing, exploration, and development of oil and gas while protecting other resource values. The development of CBM within the Seminoe Road project area would be in conformance with the RMP. The environmental analysis that will be prepared on the Dudley proposal will incorporate appropriate decisions, terms, and conditions of use described in the RMP.

<u>Use Authorizations</u>. Use authorizations (i.e., rights-of-way, permits) for roads, power lines, pipelines, and well site facilities will be processed through the BLM Application for Permit to Drill (APD) and Sundry Notice permitting process as long as the facilities remain on-lease and are owned and operated by the unit operator. Any facility located off-lease would require individual right-of-way permits.

<u>Lease Stipulations</u>. Some leases within the proposed area include special stipulations on occupancy. These are in addition to the standard lease terms. These stipulations are designed to protect surface resources such as soils, water, and wildlife by restricting periods of activity and areas of disturbance. Application of these lease stipulations will be handled on a case-by-case basis for each APD submitted to the BLM.

National Environmental Policy Act

On reviewing the Dudley proposal, the BLM has determined that an EA will be prepared. The impact analysis presented in the EA will allow for one of two decisions to be made by the BLM Field Manager. The first is whether to sign a Decision Record with a Finding of No Significant Impact (FONSI) which would allow the exploration project to proceed. The second decision is to identify whether the project, as proposed, would result in significant impacts and would require preparation of an environmental impact statement.

One element of the *National Environmental Policy Act* (NEPA) process is scoping. Scoping activities are initiated early in the process:

- to identify reasonable development alternatives to be considered in the environmental document;
- to identify environmental/socioeconomic issues of concern related to the proposed project; and
- to determine the depth of analysis for issues addressed in the environmental document.

This scoping statement has been prepared to enable government agencies, the general public, and other interested parties to participate in and contribute to the analysis process. Public input is important in establishing the scope of analysis for any NEPA document, and the BLM encourages public participation.

Identified Resource Management Issues, Concerns, and Opportunities

The following issues and concerns have been identified to date. The list is not meant to be all-inclusive, but rather a starting point for public input and a means of identifying the resource disciplines needed to conduct the analysis:

- potential impacts to wildlife habitats within the analysis area, including big game, sage grouse, and raptors;
- increased traffic and associated impacts on existing county, state, and BLM roads and highways;
- social and economic impacts to local communities;
- impacts to surface and ground water resources, including sedimentation/salinity to the North Platte River System and Seminoe Reservoir;
- potential impacts to sensitive soils within the project area;
- impacts from emissions resulting from additional drilling and production activities;
- reclamation of disturbed areas and control of noxious weed invasions:
- potential conflicts with livestock management operations in the analysis area, including possible impacts to range improvements;
- potential impacts to cultural and historical values within the analysis area;
- potential impact to listed, or proposed for listing, threatened and endangered plant and animal species, including potential effects on downstream listed fish species;
- cumulative effects of drilling and development activities when combined with other ongoing and proposed developments on lands within the BLM Rawlins Field Office area;
- potential conflicts between mineral development activities and recreational opportunities; and
- visual impacts to the National Back Country Byway.

Interim Drilling Activities

While the Seminoe Road EA is being prepared, the BLM will allow limited development of test wells within the proposed analysis area, and a total of two federal wells may be authorized to allow for the acquisition of data necessary for completion of the project EA. Prior to development of these two wells the BLM will require an APD for each well and the BLM will implement a site-specific EA for each APD. Interim drilling will be monitored by the BLM to ensure activities do not significantly affect the environment or are prejudicing the completion of the EA.

Interdisciplinary Team

Based on the current understanding of issues, concerns, and opportunities and established objectives from other plans, an interdisciplinary team (IDT) made up of the following specialists and skills has been identified:

- Air Quality Specialist;
- Archaeologist;
- Coal Specialist;
- Environmental Scientist (surface protection);
- Geologist;
- Hydrologist;
- Interdisciplinary Team Leader;
- NEPA Specialist;
- Petroleum Engineer;
- Public Affairs Specialist;
- Range Management Specialist;
- Realty Specialist;
- Recreation Planner;
- Soil Scientist; and
- Wildlife Biologist.

Timing Needs or Requirements

Public input is important in establishing the level and scope of the analysis. The public is encouraged to participate throughout the environmental analysis process to help in identifying the level of analysis needed, alternatives to the proposed action, other issues or concerns that should be analyzed, mitigative opportunities, and any other comments or ideas to help ensure the completeness of the analysis process.

An open house will be held to discuss the Seminoe Road Pilot Project. The meeting is scheduled for 5:00 p.m. to 8:00 p.m., June 26, 2000, at the following location:

Bureau of Land Management Rawlins Field Office 1300 North Third Street Rawlins, WY 82301

There will be no formal presentation at the open house. Rather, personnel from Dudley and BLM will be on hand to answer questions regarding this project. There will also be an opportunity to submit any issues or concerns on the proposal.

Your comments are due by July 12, 2000. Please submit your comments to:

Address: Brenda Vosika Neuman, Project Manager

Bureau of Land Management

Rawlins Field Office 1300 North Third Street

P.O. Box 2407

Rawlins, WY 82301

Email: rawlins_wymail@blm.gov

(Please refer to the Seminoe Road Pilot Project in your email response.)

PUBLIC PARTICIPATION

The following individuals and organizations will receive a copy of this scoping statement:

FEDERAL OFFICES

Federal Energy Regulatory Commission Library of Congress Natural Resource Conservation Service

Office of Environmental Policy and Compliance

U.S. Army of Corps of Engineers U.S. Bureau of Indian Affairs

U.S. Bureau of Land Management Washington, D.C., Office Rock Springs Field Office Wyoming State Office Library, Denver

U.S. Department of Energy

U.S. Bureau of Reclamation

U.S. Environmental Protection Agency

U.S. Fish and Wildlife Service

U.S. Forest Service U.S. Geological Survey

U.S. Government Printing Office U.S. Representative Barbara Cubin

U.S. Senator Mike Enzi U.S. Senator Craig Thomas

STATE AGENCIES

Dept. of Employment, Research & Planning Division Governor Jim Geringer State Land Officer State Representatives

State Senators Wyoming Department of Environmental Quality

Wyoming Dept. of Commerce Div. of Economic & Commercial Development Wyoming Department of Transportation Wyoming Game and Fish Department Wyoming Highway Commission Wyoming Oil and Gas Conservation Commission

Wyoming Public Service Commission Wyoming Recreation Commission Wyoming State Engineer's Office Wyoming State Geological Survey Wyoming State Historical Preservation Wyoming State Planning Coordinator

COUNTY GOVERNMENT

Carbon County Commissioners Carbon County Planning Commission Carbon County Public Library

Carbon County Road and Bridge

MUNICIPALITIES

City of Bairoil Mayor - Hanna Mayor - Medicine Bow Mayor - Saratoga Mayor - Sinclair Medicine Bow Town Council Rawlins Chamber of Commerce Rawlins City Manager **Rawlins Planning Commissioner**

NATIVE AMERICAN TRIBES

Francis Brown Eastern Shoshone Tribal Council Comanche Tribal Council Crow Tribal Administration Clifford Duncan Northern Arapahoe Tribal Council Northern Cheyenne Cultural Committee Northern Cheyenne Tribal Council Ogalala Sioux Tribal Council Rosebud Sioux Tribal Council Shoshone Tribal Cultural Center Shoshone-Arapahoe Joint Tribal Council

Shoshone-Bannnock Tribes Uinta Ute Cultural Rights and Protections Uinta-Ouray Tribal Council Ute Mountain Tribe Ute Tribal Council Haman Wise, Sr.

LOCAL MEDIA

Casper Star-Tribune Denver Post KCWY TV KFBC RAdio KGWC TV - Casper KRAL - Rawlins

KRKK - Rock Springs KSIT - Rock Springs KTWO - Casper KTWO TV - Casper KUWR - University of Wyoming Laramie Boomerang Laramie News Service Rawlins Daily Times Rocky Mountain News Saratoga Sun Wyoming State Tribune/Eagle

OTHER AGENCIES, INDUSTRY REPRESENTATIVES, INDIVIDUALS, GRAZING PERMITTEES, LEASE AND RIGHTS-OF-WAY HOLDERS, LANDOWNERS, AND ORGANIZATIONS

American Museum of Natural History

Anadarko Petroleum Corp.

Anderson Oil Co. Arch of Wyoming

Archaeological Services

James Alan and Betty C. Archard, Trustees

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Biodiversity Associates, Friends of the Bow Bjork, Lindley, Danielson, & Baker, P.C.

Michael J. Blevins Doug Blewitt Bow River Ranches Roland E. Bowen Dennis J. Brabec Steven Brady G.W. Brashier

Robert J. and Gwenn D. Brewer

Vern Brodsho

Howard M. and Audrey Brokaw James M. and Joanne H. Bryan

Van K. Bullock

Cabot Oil and Gas Production Co.

Tim Calvert Vanessa Cameron

Lewis F. and Connie M. Capehart Carbon County Coalition
Carbon County Farm Bureau Carbon County Stockgrowers

Brice Carpenter Gene Carrico

James L., Jr., and Patricia Ann Chant

Del Clair

Coleman Oil & Gas Colorado Interstate Gas Co. Colorado State University Nancy H. Comeau Conoco Inc.

Conservancy of the Phoenix Leroy J. and Margaret M. Cope

Leon Corpuz, Jr.

Robert J. and Patricial L. Corrado

Council of Governments

Cowboy 3-Shot Sage Grouse Foundation Gerald D. and Judith N. Cox Defenders of Wildlife David R. Deleuil Donald and Mary Dixon Dolar Oil Properties Richard Ducharme Dudley & Associates, LLC Brenda Dawn and James E. Dyer Earth Tech

Earthjustice Legal Defense Fund Inc.

Patrick Eastman

Elk Mountain Ranch, LLC Elk Mountain Trading Co.

Energy Analysts

Environmental Defense Fund Field Museum of Natural History

Department of Geology

Byron Fitzgerald

Flying J Oil and Gas Forrest Construction Inc.

Dale Forsberg Dwight France John W. France Virgil Franklin Chris Frost

Gary Holson Environmental Planning Earl J. and Bette Jo Gorman Thomas A. and Jeanne Graebert

Greystone Richard Gregory Roy L. and Marie E. Hall Lavern Hammarsten Wes Handley Max D. and Naomie Hardy

Alton Harrison

Don Hartley John and Lois Haun PTS Hayden Wing Associates William C. Heisner, Jr. Bobbie Herman

Darlene G. and Carrie Herman

Ivan Herold Highland Enterprises Earline Hittel John A. Hochenauer Humane Society of the U.S.

Mary E. Hunt Neil Hurst Oliver D. Ihasz IHS Energy Group

Independent Petroleum Association of

Mountain States

Industrial Gas Resources

Gerald Jacob

Catherine J. and John V. Jaramillo

Mary Ann Jerome Bob Johnson M.C. Johnson Johnson-Fermelia Co.

Bill Jones

Leroy and Margaret Jons Julander Energy Co. Kaiser-Francis Oil Company

Ken Kamon Fred R. Kelly, Jr. Lois M. Kelly Stanley W. Kempa Jack Kersting Klabzuba Oil and Gas Jerry E. Kromrey G.A. Larsen Karen Larsen

Sain Larsen D.E. and M.C. Lawson, Trust

David E. Lieb Marjorie P. Lunden Ernest R. Manierre Marathon Oil Co.

James F. and Vicki J. Martzke

Joe Maxson

Mary Kay Maxson

McElvain Oil and Gas Properties Lee G. and Barbara J. McKean

Terrence M. McNulty Miller Estate Company Gert Milliken

Montana Oil Journal Trent Morgan Jimmy D. Morrison

Orvie E. and Carolyn Morrison

Lance Morrow Moe Morrow Candy Moulton Murie Audubon Society National Weather Service National Wildlife Federation Natural Resources Defense Council

The Nature Conservancy Bernard J. Nieder OCI Wyoming LP OCTA Steve Olsen

Pacific Power & Light

Brad Palm

Gerald and Nancy Palm Palo Production Co. Barbara Parsons Sandra Earlene Patterson People for Wyoming People for the West Henry G. and Teresa Perez

Petrogulf Corp.
Petroleum Association of Wyoming Petroleum Information Corp.

PFUSA

Margaret and Roger Pilgrim

Robert Pixler

Platte River Power Authority Platte Valley Construction Pat R. and Faye Porter Poulson, Odell & Peterson

Powder River Basin Resource Council

Predator Project PTI Communications Public Lands Advocacy Purves Environmental RAG Shoshone Coal Corp.

Randall Ramsey Noah C. Ravia Joseph C. Reiker River Gas Corp. Curtis Rochelle

Rocky Mountain Casing Crews Inc. Rocky Mountain Elk Foundation Rocky Mountain Oil & Gas Association

Joseph S. Rose Rosebud Coal Sales Co. Rodger A. and Mary E. Roush

Irwin Rubenstein Salisbury Livestock Co. Santa Fe Snyder Corp. Thomas R. Sarver, Jr. Robert Scherer

Schmid Oilfield Services, Inc.

SeaCrest Group

Seminoe Boat Club William K. Shaffer

Sierra Club

Lorraine T. Sikocinski Charles W. and Evelyn M. Simon

Sinclair Oil Corp.

Frederick M. Slattery, Jr.

Judith A. Smith

Louis H. and Mabel Southerland

Southwest Wyoming Industrial Assoc.

Southwest Wyoming Mule Deer Foundation Margaret Steinwender

John P. Strang

SWEDA/Den Costantino

Swift Creek Consulting

Three Forks Ranch Corp.

Thunder Basin Consulting

LaVonne Tlustos Harry L. Todd, Jr. Mike Todd

Raymond L. Todd

Trigon-Sheehan, LLC.

Tri-State Generationa & Transmission

Assoc.

Trout Unlimited

Uintah Engineering & Land Surveying

Union Pacific Resources Company

URS, Woodward Clyde US Energy/Crested

US West Communications

UW Dept. of Range Land Ecology

Joseph S. and Charlott L. Vold Mary F. and Lewis C. Waldron Ray Weber

Angel R. Wegner WESTECH Western Ecosystems

Western Wyoming Mule Deer Foundation

Dick Wildermann

Wilderness Society

Wildlife Management Institute

Williams Field Services

Bo Wilson

Wolf Continental Divide Trail Society

Wyoming Advocates for Animals

Wyoming Assoc. of Municipalities
Wyoming Association of Professional

Archaeologists

Wyoming Assoc. of Professional Historians Wyoming Farm Bureau Federation

Wyoming Mining Association

Wyoming Natural Diversity Database

Wyoming Outdoor Council Wyoming Public Lands Council

Wyoming Sportsman's Assoc.

Wyoming Stockgrowers Association Wyoming Wildlife Federation

Wyoming Woolgrowers Association

Yates Petroleum Corp.

Gordon Yellowman

Art Zeiger

Richard Charles Zielinski